

# Welcome to the Prostitution Licensing Authority

## Our Mission

To ensure that licensed brothels and prostitution advertising are regulated in accordance with statutory requirements and in the community interest.

## Our Values

Respect  
Integrity  
Health and safety  
Impartiality

The PLA will strive to:

- be respectful, open, honest and supportive in dealing with staff and clients
- promote a culture of quality service
- be responsive to industry issues in our decision-making processes
- promote an environment characterised by knowledge, with a culture of continuous improvement
- encourage and value diversity.

## Our Operating Principles

The PLA acts in the public interest.

The PLA is committed to assisting in the prevention of corruption and organised crime in licensed brothels.

The PLA is committed to promoting and improving safety and health in the sex industry and in the wider community.

The PLA places emphasis on consultation to reach the objectives of the organisation.

The PLA provides a stimulating, satisfying and safe work environment free from discrimination on the basis of gender, race, religion, sexual preference or disability.

The PLA operates to ensure that all its activities are based on the best information and research available to it.

## Our Purpose

To regulate prostitution in Queensland by administering the *Prostitution Act 1999* and the *Prostitution Regulation 2000*.

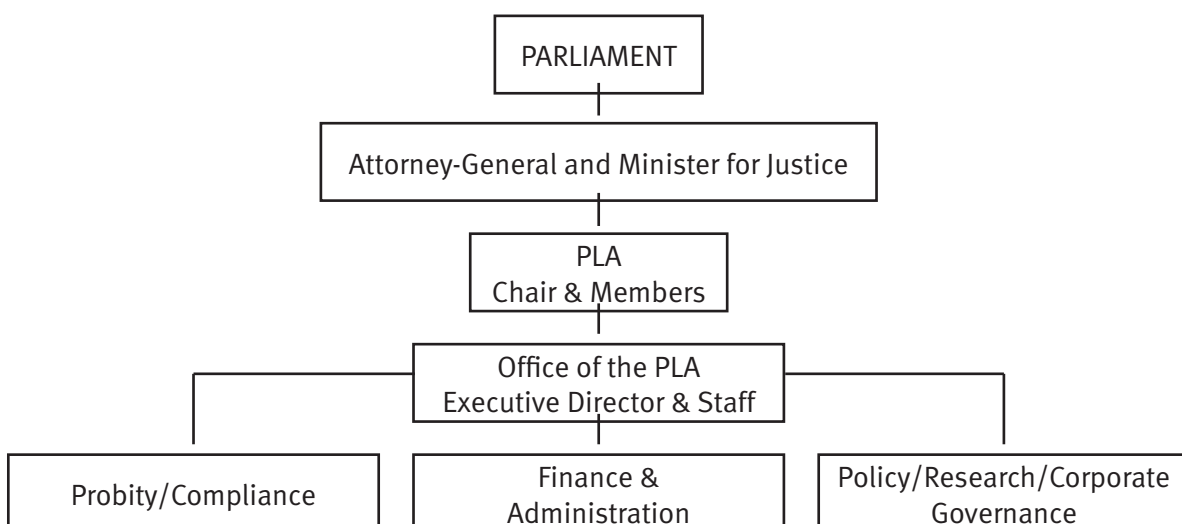
## Contribution to Government objectives for the community

The PLA contributes to the Government's objectives for the community, particularly restoring accountability in government. The PLA contributes to these objectives by: ensuring an effective and efficient brothel licensing regime that operates in accordance with community expectations and statutory requirements; promoting the health and safety of sex workers and clients; limiting the impact of prostitution on the community; and preventing the infiltration of organised crime and corruption in licensed brothels. The PLA's probity, compliance, and educative functions are important to achieving these objectives.

## Reporting structure and organisation

The Prostitution Act establishes the PLA, consisting of eight members. It also establishes the Office of the PLA, consisting of the Executive Director and the staff of the office. It is the role of the office to assist the PLA in the performance of its functions. The office consists of probity and compliance; finance and administration; and policy, research and corporate governance areas. The Executive Director is appointed by the Governor-in-Council. In addition to the Executive Director, there are eight full-time equivalent employees, employed under the *Public Service Act 2008*. Staff of the office are managed by the Executive Director, who in turn reports to the PLA. The PLA reports to the Attorney-General and Minister for Justice, the Hon Jarrod Bleijie MP, and to the Parliament of Queensland. Prior to the machinery-of-Government change on 1 November 2013, the PLA had reported to the Minister for Police, Fire and Emergency Services.

**Figure 1: PLA organisational structure**



## The Prostitution Licensing Authority

The PLA was established by s. 100 of the Prostitution Act and officially began operation on 1 July 2000 when the Act became law in Queensland. Section 102 of the Act prescribes the Authority's membership, consisting of eight members, including:

- the Chair – an independent, respected member of the community nominated by the Premier
- the Commissioner of Police, or a police officer of at least the rank of Superintendent nominated by the Commissioner
- the Chairperson, or the Assistant Commissioner, Crime, of the Crime and Corruption Commission (CCC)
- a health practitioner, with at least five years experience in the profession
- a lawyer who has been admitted for at least five years and has knowledge of or experience in administrative law, company law or criminal law
- a person who represents local government
- two persons who, in the Minister's opinion, are qualified to represent community interests.

## Role of the Prostitution Licensing Authority

As well as deciding applications for brothel licences and approved manager's certificates, the PLA is responsible for:

- monitoring the provision of prostitution through licensed brothels
- conducting disciplinary inquiries in relation to licensees and approved managers
- disciplining licensees and managers
- receiving complaints about prostitution
- liaising with and assisting the police service and other agencies to carry out their functions in relation to prostitution
- collecting fees under the Act
- informing relevant government departments and agencies about possible offences that are detected while carrying out its functions
- advising the Minister about ways of promoting and coordinating programs that –
  - (i) promote sexual health care; or
  - (ii) help sex workers to leave prostitution; or
  - (iii) divert minors and other vulnerable persons from prostitution; or
  - (iv) raise awareness in sex workers, judicial officers, police, community workers and the community about issues relating to prostitution
- advising the Minister about the development of codes of practice for licensed brothels
- raising in sex workers, judicial officers, police, community workers and the community, awareness of issues about prostitution.

## Current membership

The current members of the PLA were appointed by the Governor-in-Council on the recommendation of the Minister, in accordance with s. 102(2) of the Prostitution Act.

### Mr Manus Boyce, Chair

Mr Manus Boyce was first appointed as Chair in 2005, pursuant to s. 102(1)(a) of the Prostitution Act. His current appointment will expire on 21 November 2014 and he will not be seeking reappointment. Mr Boyce was appointed as a District Court judge in February 1988 and retired in October 2004. He graduated from the University of Queensland with Bachelor of Laws and Bachelor of Arts degrees. Then followed seven years as a solicitor and 20 years at the Bar, including four years as Queen's Counsel. He served on the Committee of the Bar Association and the Barristers' Board for five years, and was the Bar Association representative on the Legal Aid Commission for a period of two years. Mr Boyce was a member of the Standing Committee of Convocation at the University of Queensland

for 36 years and was Warden of Convocation from 1995 to 1998. In 1999, he was awarded a Medal for Distinguished Service to the University of Queensland.

## **Assistant Commissioner Katarina Carroll APM**

Assistant Commissioner Katarina Carroll APM was appointed to the PLA, having been nominated by the Commissioner of Police pursuant to s. 102(1)(b) of the Prostitution Act. Assistant Commissioner Carroll was appointed to the PLA for a term of three years commencing on 22 November 2012. In November 2012, she was assigned to her current role as the Program Executive, G20 Group. This role has responsibility for the provision of security for over 20 world leaders and will be one of the most complex security operations in Australia's history. The Assistant Commissioner is also the QPS representative on the Australia New Zealand Counter Terrorism Committee for Forward Command and is an evaluator of national and international counter terrorism exercises. She joined the QPS in 1983. Her early career centred around Detective work in the Drug Squad, a Commission of Inquiry, various Criminal Investigation Branches, the Joint Organised Crime Task Force and the Covert Unit. Assistant Commissioner Carroll was promoted to Commissioned rank at the Internal Investigations Branch. In 2003, she was appointed to the position of Inspector in Charge, Cairns Police Division, and in 2007 was promoted to the rank of Superintendent, Cairns Police District. In 2008, she was promoted to the rank of Chief Superintendent, Operations Support Command, with responsibility for the QPS Specialist Units. In 2010, she was promoted to Assistant Commissioner, Far Northern Region. The Assistant Commissioner is the recipient of the Australian Police Medal, National Police Service Medal, National Emergency Medal, National Medal and is also a graduate of the Vincent Fairfax Ethics in Leadership Foundation. She has a number of tertiary qualifications which includes an Executive Masters in Public Administration, Degree in Criminology, Graduate Diploma in Applied Management and Associate Diploma in Community Welfare.

## **Ms Kathleen Florian**

Ms Kathleen Florian is the Assistant Commissioner, Crime, at the CCC. Ms Florian has been appointed to the PLA by virtue of that position, pursuant to s. 102(1)(c) of the Prostitution Act. Ms Florian was first appointed to the PLA on 2 February 2012 and her appointment will expire on 8 December 2014. She joined the CCC in January 2012. For the nine years previous, Ms Florian had filled senior roles at the Australian Crime Commission (ACC), including heading up the agency's operations in Queensland since 2009. Ms Florian holds a Bachelor of Laws (Hons) degree from the University of Queensland and was admitted as a Barrister of the Supreme Court of Queensland in 1992. She commenced her career with the Queensland Office of Director of Public Prosecutions in 1988, and joined the National Crime Authority (now the ACC) in 1992. Ms Florian has worked on Italian organised crime, criminal motor cycle gangs, established criminal networks, money laundering and serious fraud, people trafficking for sexual exploitation, and crime in the transport sector. In 1999, she was awarded the Geoffrey Bowen Memorial Award, the highest individual award offered by the National Crime Authority.

## **Dr Diane Rowling**

Dr Diane Rowling has been a member of the PLA since 2005. She is appointed pursuant to s. 102(1)(d) of the Prostitution Act as a health practitioner and her current term of appointment expires on 21 November 2015. Dr Rowling is a Public Health and Sexual Health Physician. She is currently a Senior Medical Officer with the Brisbane Sexual Health and HIV Service and is a former Medical Director of Family Planning Queensland. Dr Rowling has held community health positions in the Northern Territory and regional Queensland with a focus on indigenous health issues.

## **Ms Christine Jones**

Ms Christine Jones has been appointed to the PLA as a lawyer, pursuant to s. 102(1)(e) of the Prostitution Act. She was first appointed on 4 May 2011 and her appointment expired on 3 May 2014. Ms Jones holds Bachelor of Arts and Bachelor of Laws (Hons) degrees from the University of

Queensland. She has extensive legal, policy and executive experience. Ms Jones is currently the Chair, Australian Stock Exchange Appeal Tribunal, and an adjunct academic at Griffith University in the Legal Practice Clinic Programme. For 16 years, Ms Jones was employed in a number of roles at the Australian Stock Exchange Group, ending as Group General Counsel and Company Secretary. She commenced her legal career at the Public Defender's Office and Goss Downey Carne.

### **Councillor Margaret Grummitt**

Councillor Margaret Grummitt was appointed to the PLA as local government representative, pursuant to s. 102(1)(f) of the Prostitution Act. Councillor Grummitt's term of appointment is for three years commencing on 22 November 2012. She serves on the Gold Coast City Council, representing Division 4 which includes the suburbs of Arundel, Labrador, Southport (north), Biggera Waters and Runaway Bay (south). In Council, she is a member of the Community and Cultural Development, Commonwealth Games and Major Projects, Engineering Services and Water Services Committees. Prior to her local government service, Councillor Grummitt was a member of the QPS for 30 years. She is a strong advocate for socially disadvantaged and lower socioeconomic members of the community, and for young women entering the labour force. Councillor Grummitt is patron of the Gold Coast Woman of the Year, and a board member of both Crime Stoppers and Rotary.

### **Ms Annette Murphy**

Ms Annette Murphy has been appointed as a community representative, pursuant to s. 102(1)(g) of the Prostitution Act. She has been a member of the PLA since June 2004. Her current term of appointment expired on 3 May 2014. Ms Murphy is a registered nurse, retired, and worked in the area of child protection for 22 years. She was a recipient of the Queensland Child Protection Award – Professional Category – in recognition of her contribution to child protection in 1988. Ms Murphy was awarded a Churchill Fellowship in 2002 to examine the role of registered nurses in child protection in the USA, UK, Sweden and Denmark. She was the coordinator of the Mater Hospital Child Protection Unit from 1989-2005 and from August 2005 to June 2007 was the Acting Manager, Suspected Child Abuse and Neglect Team Support and Development Unit in the Department of Child Safety.

### **Ms Lynette Palmen AM**

Ms Lynette Palmen AM has been appointed to the PLA as a community representative, pursuant to s. 102(1)(g) of the Prostitution Act. She was first appointed in June 2004 but resigned in August 2006. She was reappointed on 3 June 2010. Her current term of appointment expired on 3 May 2014. Ms Palmen is the founder and managing director of Women's Network Australia Pty Ltd, which is the nation's leading networking organisation for women. Founded in 1990, it has more than 15,000 members and subscribers. Ms Palmen spends much of her time speaking to, for and about women and the issues important to them and their success in the corporate, small business and home-based sector. In 2004, she was awarded the Order of Australia AM for service to the community, particularly through promoting public awareness of existing and emerging issues affecting women, and in providing expertise to a range of charitable and not-for-profit organisations. Prior to founding Women's Network Australia, she had a background in the corporate sector, working in the investment and financial services industries.

## Meetings

The PLA held 11 meetings in 2013-14.

**Table 1: Attendance at meetings of the PLA**

<b>Name</b>	<b>Number attended</b>	<b>Notes</b>
M. Boyce (Chair)	11	
K. Carroll	8	
K. Florian	9	
D. Rowling	9	
C. Jones	9	1
M. Grummitt	10	
A. Murphy	9	1
L. Palmen	7	1

**Notes:**

1. Membership expired 3 May 2014.

## Remuneration

The Chair and members of the PLA were collectively paid \$42,575 during 2013-14, as determined by the Governor-in-Council. This payment represents the annual remuneration to the Chair and the members for attending meetings of the PLA. Ex-officio members (that is, members who hold a paid State Government position) of the Authority do not receive additional remuneration for attending meetings.