

Welcome to the Prostitution Licensing Authority

Our Mission

To ensure that licensed brothels and prostitution advertising are regulated in accordance with statutory requirements and in the community interest.

Our Values

Respect
Integrity
Health and safety
Impartiality

The PLA will strive to:

- be respectful, open, honest and supportive in dealing with staff and clients
- promote a culture of quality service
- be responsive to industry issues in our decision-making processes
- promote an environment characterised by knowledge, with a culture of continuous improvement
- encourage and value diversity.

Our Operating Principles

The PLA acts in the public interest.

The PLA is committed to assisting in the prevention of corruption and organised crime in licensed brothels.

The PLA is committed to promoting and improving safety and health in the sex industry and in the wider community.

The PLA places emphasis on consultation to reach the objectives of the organisation.

The PLA provides a stimulating, satisfying and safe work environment free from discrimination on the basis of gender, race, religion, sexual preference or disability.

The PLA operates to ensure that all its activities are based on the best information and research available to it.

Our Purpose

To regulate prostitution in Queensland by administering the *Prostitution Act 1999* and the *Prostitution Regulation 2014*.

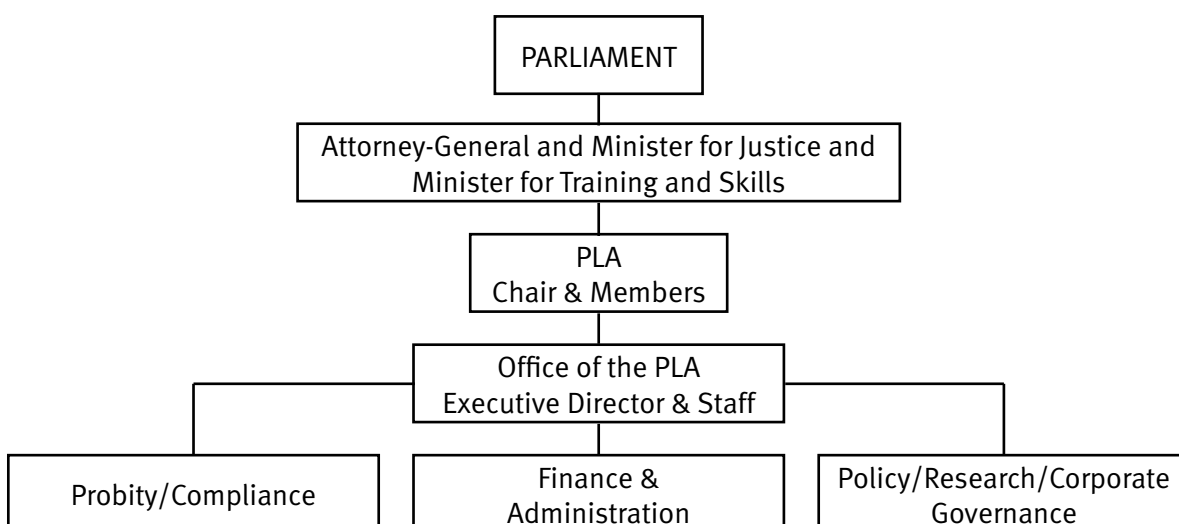
Contribution to Government objectives for the community

The PLA contributes to the Queensland Government’s objectives for the community, particularly promoting integrity and accountability and building safe, caring and connected communities. The Authority contributes to these objectives by: ensuring an effective and efficient brothel licensing framework that operates in accordance with community expectations and statutory requirements; promoting the health and safety of sex workers and clients; limiting the impact of prostitution on the community; and preventing the infiltration of organised crime and official corruption in licensed brothels. The PLA’s probity, compliance, and educative functions are critical to achieving these objectives.

Reporting structure and organisation

The Prostitution Act establishes the PLA, consisting of nine members. It also establishes the Office of the PLA, consisting of the Executive Director and the staff of the office. It is the role of the office to assist the PLA in the performance of its functions. The office consists of probity and compliance; finance and administration; and policy, research and corporate governance areas. The Executive Director is appointed by the Governor-in-Council. In addition to the Executive Director, there are seven full-time equivalent employees, employed under the *Public Service Act 2008*. Staff of the office are managed by the Executive Director, who in turn reports to the PLA. The PLA reports to the Attorney-General and Minister for Justice and Minister for Training and Skills, the Hon Yvette D’Ath MP, and to the Parliament of Queensland.

Figure 1: PLA organisational structure



The Prostitution Licensing Authority

The PLA was established by s. 100 of the Prostitution Act and officially began operation on 1 July 2000 when the Act became law in Queensland. Section 102 of the Act prescribes the Authority's membership, consisting of nine members, including:

- the Chair – an independent, respected member of the community nominated by the Premier
- the Commissioner of Police, or a police officer of at least the rank of Superintendent nominated by the Commissioner
- the Chairperson, or the Senior Executive Officer (Crime) of the Crime and Corruption Commission (CCC)
- a health practitioner, with at least five years experience in the profession
- a lawyer who has been admitted for at least five years and has knowledge of or experience in administrative law, company law or criminal law
- a person who represents local government
- two persons who, in the Minister's opinion, are qualified to represent community interests
- the chief executive, or a person nominated by the chief executive.

Role of the Prostitution Licensing Authority

As well as deciding applications for brothel licences and approved manager's certificates, the PLA is responsible for:

- monitoring the provision of prostitution through licensed brothels
- conducting disciplinary inquiries in relation to licensees and approved managers
- disciplining licensees and managers
- receiving complaints about prostitution
- liaising with and assisting the police service and other agencies to carry out their functions in relation to prostitution
- collecting fees under the Act
- informing relevant government departments and agencies about possible offences that are detected while carrying out its functions
- advising the Minister about ways of promoting and coordinating programs that –
 - (i) promote sexual health care; or
 - (ii) help sex workers to leave prostitution; or
 - (iii) divert minors and other vulnerable persons from prostitution; or
 - (iv) raise awareness in sex workers, judicial officers, police, community workers and the community about issues relating to prostitution
- advising the Minister about the development of codes of practice for licensed brothels
- raising in sex workers, judicial officers, police, community workers and the community, awareness of issues about prostitution.

Current membership

There are eight members of the PLA appointed by the Governor-in-Council on the recommendation of the Minister, in accordance with s. 102(1)(b) of the Prostitution Act. The remaining member is appointed under s. 102(1)(a) of the Prostitution Act by virtue of being the chief executive of the Office of the PLA.

Mr Manus Boyce, Chairman (resigned 13 November 2014)

Mr Manus Boyce was first appointed as Chairman in 2005, pursuant to s. 102(1)(b)(i) of the Prostitution Act. He resigned as Chairman on 13 November 2014. Mr Boyce was appointed as a District Court judge in February 1988 and retired in October 2004. He graduated from the University of Queensland with Bachelor of Laws and Bachelor of Arts degrees. Then followed seven years as a solicitor and 20 years at the Bar, including four years as Queen's Counsel. He served on the

Committee of the Bar Association and the Barristers' Board for five years, and was the Bar Association representative on the Legal Aid Commission for a period of two years. Mr Boyce was a member of the Standing Committee of Convocation at the University of Queensland for 36 years and was Warden of Convocation from 1995 to 1998. In 1999, he was awarded a Medal for Distinguished Service to the University of Queensland.

Mr Marshall Irwin, Chairperson (appointed 14 November 2014)

Mr Boyce was succeeded by Mr Marshall Irwin, who has been appointed as Chairperson of the PLA for a term of five years from 14 November 2014. Mr Irwin was admitted as a Barrister to the Supreme Court of Queensland in 1976. He served as a Crown Prosecutor for Queensland from 1978 until his appointment as Deputy Director of Prosecutions for Queensland, a position he held from 1985 until the end of 1987. Mr Irwin moved to the National Crime Authority in Melbourne where he served as a Legal Adviser and led a multi-disciplinary investigation team throughout 1988 and 1989. At the end of 1989, he returned to Brisbane to serve as the last Counsel Assisting the Fitzgerald Inquiry and the first General Counsel to the newly-established Criminal Justice Commission where he remained until 1994 when he entered private practice and acted as counsel for defendants as well as for the prosecution. In 1998, Mr Irwin was appointed as a Statutory Member of the National Crime Authority for a four-year term. In this role he was part of the three-person board which directed the policy and strategic operation of the Authority in investigating organised crime throughout Australia at both State and Federal levels. After returning to private practice for a short period, he was appointed as a District Court Judge in 2003 and retired in January 2014. Between 2003 and 2008, he was Queensland's Chief Magistrate. Between 2008 and 2014, Mr Irwin was based in Brisbane and circuted to District Courts throughout remote and regional Queensland. Mr Irwin has been active in the International Society for the Reform of the Criminal Law from which he received the Society Medal in 2013 to recognise his contribution to its goals. He has also been active in Law Asia which promotes rule of law in developing Asian and Pacific countries. Since he retired from the District Court, Mr Irwin has maintained his involvement with these two organisations and has also been active locally in social justice initiatives in a voluntary capacity, including lecturing in a range of forensic topics.

Assistant Commissioner Katarina Carroll APM (resigned 2 April 2015)

Assistant Commissioner Katarina Carroll APM was appointed to the PLA, having been nominated by the Commissioner of Police pursuant to s. 102(1)(b)(ii) of the Prostitution Act. Assistant Commissioner Carroll was appointed to the PLA for a term of three years commencing on 22 November 2012. On 2 April 2015, the Commissioner of Police advised that Assistant Commissioner Carroll had resigned from the PLA due to her duties as Acting Commissioner of the Queensland Fire and Emergency Services (QFES). On 1 August 2015, she was appointed Commissioner of the QFES. She joined the QPS in 1983. Her early career centred around Detective work in the Drug Squad, a Commission of Inquiry, various Criminal Investigation Branches, the Joint Organised Crime Task Force and the Covert Unit. Assistant Commissioner Carroll was promoted to Commissioned rank at the Internal Investigations Branch. In 2003, she was appointed to the position of Inspector in Charge, Cairns Police Division, and in 2007 was promoted to the rank of Superintendent, Cairns Police District. In 2008, she was promoted to the rank of Chief Superintendent, Operations Support Command, with responsibility for the QPS Specialist Units. In 2010, she was promoted to Assistant Commissioner, Far Northern Region. In November 2012, she was appointed as the Program Executive, G20 Group. The Assistant Commissioner is the recipient of the Australian Police Medal, National Police Service Medal, National Emergency Medal, National Medal and is also a graduate of the Vincent Fairfax Ethics in Leadership Foundation. She has a number of tertiary qualifications which includes an Executive Masters in Public Administration, Degree in Criminology, Graduate Diploma in Applied Management and Associate Diploma in Community Welfare.

Ms Kathleen Florian

Ms Kathleen Florian is currently the Acting Chief Executive Officer of the CCC but her substantive position is the Senior Executive Officer (Crime). Ms Florian has been appointed to the PLA by virtue of her substantive position, pursuant to s. 102(1)(b)(iii) of the Prostitution Act. Ms Florian was first

appointed to the PLA on 2 February 2012 and her current term of appointment is for two years from 9 December 2014. She joined the CCC in January 2012. For the nine years previous, Ms Florian had filled senior roles at the Australian Crime Commission (ACC), including heading up the agency's operations in Queensland since 2009. Ms Florian holds a Bachelor of Laws (Hons) degree from the University of Queensland and was admitted as a Barrister of the Supreme Court of Queensland in 1992. She commenced her career with the Queensland Office of Director of Public Prosecutions in 1988, and joined the National Crime Authority (now the ACC) in 1992. Ms Florian has worked on Italian organised crime, outlaw motor cycle gangs, established criminal networks, money laundering and serious fraud, people trafficking for sexual exploitation, and crime in the transport sector. In 1999, she was awarded the Geoffrey Bowen Memorial Award, the highest individual award offered by the National Crime Authority.

Dr Diane Rowling

Dr Diane Rowling has been a member of the PLA since 2005. She is appointed pursuant to s. 102(1)(b)(iv) of the Prostitution Act as a health practitioner and her current term of appointment expires on 21 November 2015. Dr Rowling is a Public Health and Sexual Health Physician. She is currently a Senior Medical Officer with the Brisbane Sexual Health and HIV Service and is a former Medical Director of Family Planning Queensland. Dr Rowling has held community health positions in the Northern Territory and regional Queensland with a focus on indigenous health issues.

Mr Paul Tully

Mr Paul Tully has been appointed to the PLA as a lawyer, pursuant s. 102(1)(b)(v) of the Prostitution Act. His appointment commenced on 3 October 2014 for a term of three years. Mr Tully is the Chief Executive Officer and Principal – Litigation at McInnes Wilson Lawyers. He was admitted as a solicitor of the Supreme Court of Queensland in July 1987 and made a partner of McInnes Wilson in May 1989. He is now the Practice Chairman. For the majority of his professional career, Mr Tully has practised in the area of insurance litigation. As one of the firm's specialist litigation partners, he has developed a successful commercial litigation practice. Mr Tully is principally involved in assisting with commercial transactions, commercial disputes and commercial litigation. He regularly chairs and presents at seminars on insurance. He has also authored numerous papers on injury and general insurance matters. Mr Tully is Founding Director of the Brain Injury Association and Chairman of the Queensland Rugby Union Judicial Committee.

Councillor Margaret Grummitt

Councillor Margaret Grummitt was appointed to the PLA as local government representative, pursuant to s. 102(1)(b)(vi) of the Prostitution Act. Councillor Grummitt's term of appointment is for three years commencing on 22 November 2012. She serves on the Gold Coast City Council, representing Division 4 which includes the suburbs of Arundel, Labrador, Southport (north), Biggera Waters and Runaway Bay (south). In Council, she is a member of the Community and Cultural Development, Commonwealth Games and Major Projects, Engineering Services and Water Services Committees. Prior to her local government service, Councillor Grummitt was a member of the Queensland Police Service (QPS) for 30 years. She is a strong advocate for socially disadvantaged and lower socioeconomic members of the community, and for young women entering the labour force. Councillor Grummitt is patron of the Gold Coast Woman of the Year, and a board member of both Crime Stoppers and Rotary.

Ms Lynette Palmen AM

Ms Lynette Palmen AM has been appointed to the PLA as a community representative, pursuant to s. 102(1)(b)(vii) of the Prostitution Act for a term of three years commencing from 3 October 2014. This is her third stint as a member of the PLA. She was first appointed in June 2004 but resigned in August 2006. She was reappointed in June 2010 and served until May 2014. After spending many years in the financial and investment industry, Ms Palmen founded Women's Network Australia in 1990. She is the

Managing Director of the organisation. Women's Network Australia has a membership of more than 15,000 and benefits over 40,000 women annually. It provides a network of business and personal contacts for women in the small business sector, the professions, corporate and the public sector. As well as providing member activities and benefits, Women's Network Australia provides educational services such as courses, seminars, workshops and consulting services. In 2004, Ms Palmen received an Order of Australia AM for service to the community, particularly through promoting public awareness of existing and emerging issues affecting women, and in providing expertise to a range of charitable and not-for-profit organisations.

Ms Frances de la Cuesta Hunt

Ms Frances de la Cuesta Hunt has been appointed to the PLA as a community representative, pursuant to s. 102(1)(b)(vii) of the Prostitution Act for a term of three years commencing from 3 October 2014. In 1985, she was awarded a Doctor of Medicine degree from Saint Louis University in the Philippines. In 1995, she was awarded a Masters in Cross Cultural Missions and Bible from the Theological Centre for Asia in Singapore. In 2012, she was awarded a Masters of Health Studies in the Field of Addiction Studies from the University of Queensland. Since 2013, Ms de la Cuesta Hunt has been a Counsellor specialising in drugs, alcohol, addictions and related issues at Encourager Counselling and Community Services. Since 2008, she has performed voluntary work as a Support Group Team Leader at the Encourager Christian Network Ltd, designing and implementing a program of reaching out and supporting troubled individuals including those suffering from drug and alcohol misuse, related issues and mental health.

Ms Margaret Isaac

Ms Margaret Isaac is appointed under s. 102(1)(a) of the Prostitution Act by virtue of being the chief executive (Executive Director) of the Office of the PLA. Ms Isaac is a Justice of the Peace (Qualified), has qualifications in public sector management and is a career public servant with over 30 years experience working in various law and civilian enforcement roles, regulatory authorities as well as corrections, both here and overseas.

Meetings

The PLA held 10 meetings in 2014-15.

Table 1: Attendance at meetings of the PLA

Name	Number attended	Notes
M. Boyce (Chair)	4	1
M. Irwin (Chair)	6	2
K. Carroll	4	3
K. Florian	10	
D. Rowling	8	
P. Tully	5	4
M. Grummitt	9	
L. Palmen	7	4
F. de la Cuesta Hunt	6	4
M. Isaac	10	

Notes:

1. Resigned 13 November 2014.
2. Appointed 14 November 2014.
3. Resigned 2 April 2015.
4. Appointed 3 October 2014.

Remuneration

The Chairperson and members of the PLA were collectively paid \$33,603 during 2014-15, as determined by the Governor-in-Council. This payment represents the annual remuneration to the Chairperson and the members for attending meetings of the PLA. Ex-officio members (that is, members who hold a paid State Government position) of the Authority do not receive additional remuneration for attending meetings.